

Message Text

PAGE 01 GENEVA 06585 141950Z

73

ACTION ACDA-19

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 EUR-25 NEA-10 TRSE-00 SAJ-01 OIC-04 AEC-11

OMB-01 DRC-01 /164 W

----- 005231

R 141740Z DEC 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2989

INFO ALL CSCE CAPITALS 72

USNMR SHAPE

USCINCEUR

USLOSACLANT

USDOCOSOUTH

C O N F I D E N T I A L GENEVA 6585

VIENNA ALSO FOR USDEL MBFR

E.O.11652 GDS

TAGS PFOR

SUBJ CSCE: CONFIDENCE BUILDING MEASURES-

ADVANCE NOTIFICATION OF MANEUVERS/MOVEMENTS

AND OTHER ASPECTS OF SECURITY

REF GENEVA 6029

SUMMARY. IN FINAL SESSIONS BEFORE CHRISTMAS BREAK MILITARY SUB-COMMITTEE DEVOTED BULK OF TIME TO REVIEW OF POSITIONS ON CONFIDENCE-BUILDING MEASURES (CBMS) WITH LESSER TIME DEVOTED TO OTHER MILITARY ASPECTS OF SECURITY. HIGHLIGHT WAS SOVIET AMB MENDELEVICH'S LONG REVIEW OF PRESENT STATE OF PLAY OCCASIONED BY BELGIAN TABLING OF NATIONAL PAPER ON CBMS. MENDELEVICH SAW PROGRESS ON ELEMENTS OF CBMS, BUT FRANKLY ACKNOWLEDGED WISE DIVERGENCE BETWEEN EAST AND WEST ON AREA OF APPLICATION OF NOTIFICATION, LEVEL OF FORCES TO BE NOTIFIED, AND TIME OF ADVANCE NOTIFICATION.
CONFIDENTIAL

PAGE 02 GENEVA 06585 141950Z

MENDELEVICH ALSO SOUGHT TO SPUR POST-CHRISTMAS DRAFTING OF PROPOSALS ON MANEUVERS AND OBSERVERS. HE REPEATED SOVIET WILLINGNESS TO STUDY MOVEMENTS AND OTHER CBMS INDEPENDENTLY. END SUMMARY.

1. IN CONCLUDING SESSIONS BEFORE CHRISTMAS BREAK, SUBCOMMITTEE RETREATED TO PHILOSOPHICAL DISCOURSES AND AMPLIFIED FAMILIAR POSITIONS. BELGIAN TABLING OF NATIONAL PAPER ON CBMS (TEXT BEING POUCHED) PROVIDED OCCASION FOR SOVIET AMBASSADOR MENDELEVICH TO SUMMARIZE PRESENT STATE OF PLAY IN SUBCOMMITTEE. MENDELEVICH, POINTEDLY TAILORING REMARKS TO COVER MANEUVERS AND OBSERVERS, SAW POSITIVE TONE TO PRESENT EFFORTS. HE AGAIN INTERPRETED PARA 23 OF HELSINKI RECOMMENDATIONS AS CLEARLY SEPARATING MOVEMENTS FROM MANEUVERS AND OBSERVERS AND URGED SUBCOMMITTEE TURN ATTENTION TO DRAFTING SPECIFIC PROPOSALS ON MANEUVERS AND OBSERVERS. HE SOUGHT TO CONVEY DEGREE OF SOVIET FLEXIBILITY IN READINESS FOR INDEPENDENT STUDY OF MOVEMENTS. MENDELEVICH, HOWEVER, ALSO FRANKLY ACKNOWLEDGED DIVERGENCIES EXISTING BETWEEN EAST AND WEST ON SPECIFIC QUESTIONS OF AREA, LEVEL OF FORCES, AND TIME PERIOD TO BE TREATED IN PROPOSALS FOR ADVANCE NOTIFICATION OF MANEUVERS AND EXCHANGE OF OBSERVERS. SEVERAL NATO COUNTRIES CHALLENGED MENDELEVICH'S ASSERTION THAT TIME RIPE FOR DRAFTING AND FORECAST INDEFINITE PERIOD AFTER CHRISTMAS BREAK FOR FURTHER DISCUSSIONS TO NARROW GAPS. FRG INTERPRETED SOVIET POSITION AS HARDENING WHICH MENDELEVICH DENIED. IN OTHER DISCUSSIONS THE FRENCH VOICED THEIR DISQUIET OVER MBFR, STATING SPECIFICALLY THEIR CONCERN OVER CREATION OF SPECIAL ZONE IN CENTRAL EUROPE IN WHICH CERTAIN POWERS WOULD HAVE EXPANDED PRIVILEGES.

2. FOLLOWING PARAGRAPHS HIGHLIGHT SPECIFIC ASPECTS OF SESSIONS:

3. ADVANCE NOTIFICATION OF MANEUVERS: SOVIET AMB MENDELEVICH CITED FOLLOWING ELEMENTS AS ENJOYING OVERALL UNDERSTANDING:

- A. MEASURE POLITICAL, ALTHOUGH LINKED WITH MILITARY SPHERE.
- B. MEASURE HAS NO LEGAL CHARACTER BUT REPRESENTS MORAL UNDERTAKING WITHIN FRAMEWORK OF GENERAL UNDERSTANDING. HE INDICATED ACCEPTABILITY OF WORD "WILL" IN CHARACTERIZING NATURE OF UNDERTAKING, BUT ALSO REFERRED TO "MAY".
- C. MEASURE APPLIES TO ALL PARTICIPANTS IN ONE WAY OR ANOTHER.
- D. MEASURE WOULD APPLY TO ALL FORCES IN EUROPE INCLUDING US AND CANADIAN, BUT HOME TERRITORY OF US AND CANADA EXCLUDED.

CONFIDENTIAL

PAGE 03 GENEVA 06585 141950Z

4. MENDELEVICH THEN WENT ON TO IDENTIFY AREAS OF DISAGREEMENT ON MANEUVERS.

AREA. HE IDENTIFIED DISAGREEMENT BETWEEN SPONSORS OF FRONTIER ZONES AND THOSE WHO FAVORED WHOLE OF EUROPE.

SCOPE. HE REFERRED TO DIFFERENCES OVER NOTIFICATION BETWEEN EASTERN PREFERENCE FOR ARMY CORPS (2 TO 3 DIVS) AND WESTERN SUPPORT FOR ONE DIVISION UP.

TIME OF NOTIFICATION. HE REITERATED EASTERN PREFERENCE FOR 5-6 DAYS VS. WEST'S ONE TO TWO MONTHS.

5. MENDELEVICH DESCRIBED THESE DIFFERENCES AS SERIOUS, BUT COMPLIMENTED BELGIANS FOR CLEARLY IDENTIFYING DIFFERENCES IN THEIR DOCUMENT. MENDELEVICH THEN CLEARLY REVEALED SOVIET MISTRUST OF

LARGE EXCHANGES OF INFORMATION IN TAKING ISSUES WITH THRUST OF BELGIAN DOCUMENT WHICH URGED EFFORTS TO FACILITATE MUTUAL EXCHANGES OF MILITARY INFORMATION IN EUROPE IN ORDER TO BUILD CONFIDENCE. HE FORESAW ADMINISTRATIVE COMPLICATIONS FLOWING FROM SO MANY NOTIFICATIONS OF DIVISION-LEVEL MANEUVERS. HE ALLEGED IT WOULD BE DIFFICULT TO SIFT THIS MATERIAL AND ASSERTED THAT IT COULD WELL CREATE GREATER UNCERTAINTY, IMPAIRING OUR OBJECTIVE OF BUILDING POLITICAL DETENTE. HE STRESSED NEED TO CONCENTRATE ON REMOVING MISUNDERSTANDING AND UNCERTAINTY.

6. EXCHANGES OF OBSERVERS. MENDELEVICH SAW GENERAL UNDERSTANDING FOR MORAL AND POLITICAL COMMITMENT TO INVITE OBSERVERS UNDER VOLUNTARY MEASURE COMPLETELY SEPARATE FROM ADVANCE NOTIFICATION OF MANEUVERS WITH MOST MODALITIES TO REMAIN WITHIN COMPETENCE OF HOST COUNTRY AND WITHOUT OBSERVERS ACTING IN ANY WAY AS CONTROLLERS. MOST WESTERN AND NATO COUNTRIES FAVORED VOLUNTARY APPROACH, RECIPROCITY AND REASONABLE FREEDOM OF MOVEMENT IN MANEUVER AREA.

7. ADVANCE NOTIFICATION OF MOVEMENTS. MENDELEVICH SAID STUDY OF MOVEMENTS HAD NOT GOTTEN VERY FAR YET. HE OBSERVED THAT SOVIETS HAD BEGUN TO RECEIVE ANSWERS TO THE QUESTIONS WHICH THEY HAD RAISED (REFTEL) TO STIMULATE EXCHANGES OF OPINION BUT OBVIOUSLY WANTED MORE. HE OPPOSED EFFORTS BY NEUTRALS AND NATO GOVERNMENTS TO LINK MOVEMENTS WITH MANEUVERS. IN CONTRAST, SEVERAL REPRESENTATIVES (AUSTRIA, FRANCE, MALTA, ROMANIA, SPAIN, SWEDEN, UK AND YUGOSLAVIA) WELCOMED REFERENCES TO MOVEMENTS IN BELGIAN PAPER.

CONFIDENTIAL

PAGE 04 GENEVA 06585 141950Z

8. OTHER MILITARY ASPECTS: ROMANIA ARGUED AGAIN FOR CSCE SUPPORT OF COMPREHENSIVE PROGRAM OF DISARMAMENT AND MILITARY DISENGAGEMENT, ACKNOWLEDGING THAT CSCE CANNOT ESTABLISH OR WORK OUT CONCRETE MEASURES. BACKED BY YUGOSLAVIA, ROMANIA SEEKS CONFERENCE BLESSING FOR TREATMENT THESE ISSUES IN OTHER FORA OR AT SUBSEQUENT CONFERENCE. YUGOSLAVS STRESSED NEED FOR INCORPORATION CONCEPT "UNDIMINISHED SECURITY" AND "INDIVISIBILITY OF EUROPEAN SECURITY" IN FINAL DOCUMENT. YUGOSLAVS INTERPRET "INDIVISIBILITY" AS COMMON INTEREST OF EUROPEAN STATES TO LIVE IN PEACE, UNRELATED TO ALLIANCES. "UNDIMINISHED SECURITY" APPLIES TO NATIONAL INTERESTS OF INDIVIDUAL COUNTRIES. IN LENGTHY DISCOURSE ON CONCEPTS OF SECURITY, FRANCE CLEARLY STATED HER CONCERN OVER MBFR AND PROSPECT OF ESTABLISHING "SPECIAL ZONE" IN CENTRAL EUROPE IN WHICH A FEW POWERS WOULD HAVE SPECIAL PRIVILEGES. FRANCE QUESTIONED USEFULNESS OF PARTIAL MEASURES FOR DISARMAMENT, NOTING LACK OF PROGRESS TOWARD PERMANENT DISARMAMENT. FRANCE CLEARLY TILTED HER LANCE AGAINST TREATMENT OF DISARMAMENT IN CSCE DOCUMENTS. BASSIN

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 10 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SECURITY, TROOP DEPLOYMENT, MEETINGS, MILITARY EXERCISES
Control Number: n/a
Copy: SINGLE
Draft Date: 14 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973GENEVA06585
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731256/abqceeyr.tel
Line Count: 161
Locator: TEXT ON-LINE
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 13 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13-Sep-2001 by freemaal>; APPROVED <06-Nov-2001 by morefirh>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SUBJ CSCE: CONFIDENCE BUILDING MEASURES- ADVANCE NOTIFICATION OF MANEUVERS/MOVEMENTS AND OTHER ASPECTS OF SECURITY
TAGS: PFOR
To: STATE INFO ALL CSCE CAPITALS
USNMR SHAPE
USCINCEUR
USLOSACLANT
USDOCOSOUTH
Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005